

114TH CONGRESS  
2D SESSION

# S. 2834

To improve the Governmentwide management of unnecessarily duplicative Government programs and for other purposes.

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IN THE SENATE OF THE UNITED STATES

APRIL 21, 2016

Mr. CARPER (for himself, Mr. JOHNSON, Mr. BOOKER, Ms. BALDWIN, and Mr. PETERS) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To improve the Governmentwide management of unnecessarily duplicative Government programs and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Getting Results  
5 through Enhanced Accountability and Transparency Act  
6 of 2016”.

7 **SEC. 2. PURPOSE.**

8 The purpose of this Act is to increase the efficiency  
9 and effectiveness of the Federal Government in measuring

1 and managing unnecessary duplication, fragmentation,  
2 and overlap in Government programs and in addressing  
3 recommendations from the Government Accountability Of-  
4 fice.

5 **SEC. 3. IDENTIFICATION, CONSOLIDATION, AND ELIMI-**  
6 **NATION OF UNNECESSARILY DUPLICATIVE**  
7 **GOVERNMENT PROGRAMS.**

8 Section 21 of the Joint Resolution entitled “Joint  
9 Resolution increasing the statutory limit on the public  
10 debt” (Public Law 111–139; 31 U.S.C. 712 note) is  
11 amended to read as follows:

12 **“SEC. 21. IDENTIFICATION, CONSOLIDATION, AND ELIMI-**  
13 **NATION OF UNNECESSARILY DUPLICATIVE**  
14 **GOVERNMENT PROGRAMS.**

15 “(a) IN GENERAL.—The Comptroller General of the  
16 United States shall—

17 “(1) conduct routine investigations to identify  
18 programs, agencies, offices, and initiatives with un-  
19 necessarily duplicative goals and activities within de-  
20 partments and agencies and Governmentwide; and

21 “(2) submit to Congress an annual report on  
22 the findings of the investigations under paragraph  
23 (1).

1       “(b) CONTENTS OF REPORTS.—Each report sub-  
 2 mitted under subsection (a)(2) shall, to the extent pos-  
 3 sible—

4           “(1) include—

5               “(A) information from available reports es-  
 6 timating the cost of unnecessary duplication  
 7 identified under subsection (a)(1); and

8               “(B) recommendations for consolidation,  
 9 coordination, and elimination to reduce unnec-  
 10 essary duplication, which shall identify specific  
 11 rescissions; and

12           “(2) aggregate separately—

13               “(A) estimates of related costs reported by  
 14 the Comptroller General for instances of actual  
 15 and potential unnecessary duplication; and

16               “(B) estimates of other potential cost sav-  
 17 ings and revenue collection reported by the  
 18 Comptroller General during the period covered  
 19 by the report.”.

20 **SEC. 4. IMPROVEMENTS TO ELIMINATION OF UNNECES-**  
 21 **SARY DUPLICATION.**

22       (a) SYSTEMATIC AGENCY REVIEW OF OPER-  
 23 ATIONS.—Section 305(c) of title 5, United States Code,  
 24 is amended—

1           (1) in paragraph (1), by inserting “, and ways  
2           in which the agency might improve its performance  
3           toward its mission” before the semicolon;

4           (2) by redesignating paragraphs (2) and (3) as  
5           paragraphs (4) and (5), respectively;

6           (3) by inserting after paragraph (1) the fol-  
7           lowing:

8           “(2) informing the processes of the agency for  
9           learning and decisionmaking;

10          “(3) assessing potential opportunities to im-  
11          prove coordination within the agency and with other  
12          agencies, and to address actual and potential unnec-  
13          essary duplication;” and

14          (4) in paragraph (5), as so redesignated, by in-  
15          serting “and performance toward achieving the mis-  
16          sion of the agency” before the period.

17          (b) CHIEF OPERATING OFFICERS.—Section 1123(b)  
18          of title 31, United States Code, is amended—

19                 (1) in paragraph (1)—

20                         (A) by inserting “evaluation,” after “meas-  
21                         urement,”; and

22                         (B) by inserting “risk management,” after  
23                         “progress,”;

24                 (2) by redesignating paragraphs (2), (3), and  
25                 (4) as paragraphs (3), (4), and (5), respectively;

1           (3) by inserting after paragraph (1) the fol-  
2           lowing:

3           “(2) address crosscutting program and manage-  
4           ment issues, including opportunities to improve co-  
5           ordination and address unnecessary duplication,  
6           within and external to the agency using an enter-  
7           prise risk management approach;”;

8           (4) in paragraph (4), as so redesignated, by in-  
9           serting “of mission-oriented components and units  
10          and mission support” after “management”; and

11          (5) in paragraph (5), as so redesignated—

12                (A) by striking “such as the Chief” and in-  
13                serting the following: “such as—

14                   “(A) the heads of mission-related compo-  
15                   nents and units at the agency and the major  
16                   components of the agency; and

17                   “(B) the Chief”; and

18                (B) by striking “other line of business”  
19                and all that follows and inserting “heads of  
20                mission support functions at the agency and at  
21                the major components of the agency.”.

22          (c) FEDERAL GOVERNMENT AND AGENCY PERFORM-  
23          ANCE PLANS.—Section 1115 of title 31, United States  
24          Code, is amended—

1 (1) in subsection (a)(6), by inserting “, includ-  
2 ing actual or potential unnecessary duplication,”  
3 after “crosscutting in nature”;

4 (2) in subsection (b)(9), in the matter pre-  
5 ceding subparagraph (A), by inserting “, including  
6 actual or potential unnecessary duplication,” after  
7 “agency faces”; and

8 (3) in subsection (h)—

9 (A) by redesignating paragraphs (5)  
10 through (12) as paragraphs (6) through (13),  
11 respectively;

12 (B) by inserting after paragraph (4) the  
13 following:

14 “(5) ‘enterprise risk management’ means the  
15 processes that are used to address the full spectrum  
16 of risks across multiple programs and organizations  
17 that are located within a larger entity or initiative,  
18 placing the risks into an integrated and interrelated  
19 portfolio, and prioritizing their mitigation;”;

20 (C) in paragraph (12), as so redesignated,  
21 by striking “and” at the end;

22 (D) in paragraph (13), as so redesignated,  
23 by striking the period and inserting a semi-  
24 colon; and

25 (E) by adding at the end the following:

1 “(14) ‘risk’ means the possibility of—

2 “(A) an adverse event or phenomenon oc-  
3 ccurring; or

4 “(B) a beneficial opportunity remaining  
5 unexploited; and

6 “(15) ‘risk management’ means the processes  
7 that are used to identify, assess, prioritize, monitor,  
8 mitigate, and report on risks to achieving the mis-  
9 sions, goals, and objectives of a department, agency,  
10 or program, or group thereof, using resources and  
11 processes appropriate to the nature of the risks and  
12 resources available.”.

13 (d) FEDERAL GOVERNMENT AND AGENCY PRIORITY  
14 GOALS.—Section 1120 of title 31, United States Code, is  
15 amended—

16 (1) in subsection (a)—

17 (A) in paragraph (1)(B)—

18 (i) in the matter preceding clause (i),  
19 by inserting “and mission support” after  
20 “management”; and

21 (ii) in clause (v), by striking the semi-  
22 colon and inserting a period; and

23 (B) in paragraph (3)—

1 (i) by redesignating subparagraphs  
2 (A) through (G) as clauses (i) through (vii)  
3 and adjusting the margin accordingly;

4 (ii) by striking “shall consult” and in-  
5 serting the following: “shall—

6 “(A) consider recommendations of the Gov-  
7 ernment Accountability Office in—

8 “(i) the annual report submitted  
9 under section 21 of the Joint Resolution  
10 entitled ‘Joint Resolution increasing the  
11 statutory limit on the public debt’ (Public  
12 Law 111–139; 31 U.S.C. 712 note); or

13 “(ii) the High Risk list; and

14 “(B) consult”; and

15 (iii) in subparagraph (B)(vii), as so  
16 redesignated, by striking the semicolon and  
17 inserting a period; and

18 (2) in subsection (b)(1)(A), by inserting “bien-  
19 nial” before “consultations”.

20 (e) PERFORMANCE IMPROVEMENT OFFICERS AND  
21 THE PERFORMANCE IMPROVEMENT COUNCIL.—Section  
22 1124 of title 31, United States Code, is amended—

23 (1) in subsection (a)(2)(A)—



1 (A) by inserting “, in collaboration with  
2 heads of agency components and mission sup-  
3 port functions,” after “Officer”;

4 (B) by inserting “evaluation,” after “meas-  
5 urement,”; and

6 (C) by inserting “risk management,” after  
7 “progress,”; and

8 (2) in subsection (b)(2)—

9 (A) in subparagraph (D), by inserting “in-  
10 cluding issues relating to coordination and un-  
11 necessary duplication,” after “issues,”;

12 (B) in subparagraph (E), by inserting  
13 “and with non-Federal stakeholders, including  
14 States and local governments,” after “exchange  
15 among agencies”;

16 (C) in subparagraph (F), by inserting  
17 “and mission support” after “management”;

18 (D) in subparagraph (I), by striking “and”  
19 at the end;

20 (E) in subparagraph (J), by striking the  
21 period at the end and inserting a semicolon;  
22 and

23 (F) by adding at the end the following:

24 “(K) establish a public website; and

1           “(L) place annually and archive on the  
2 website a detailed annual report describing the  
3 Performance Improvement Council’s—

4                   “(i) structure (including any commit-  
5 tees or task forces);

6                   “(ii) budget and relevant sources of  
7 funds;

8                   “(iii) staffing, on a full-time equiva-  
9 lent basis (including an accounting of de-  
10 tails from agencies); and

11                   “(iv) past, current, and planned ac-  
12 tivities.”.

13           (f) ELIMINATION OF UNNECESSARY AGENCY RE-  
14 PORTING.—Section 1125(a)(1) of title 31, United States  
15 Code, is amended by striking “reports;” and inserting the  
16 following: “reports, and place the list on a public website,  
17 which shall include, for each plan or report—

18                   “(A) a citation to the relevant statutory re-  
19 quirement or direction in a congressional re-  
20 port; and

21                   “(B) an indication of whether and how the  
22 agency is complying with the requirement to  
23 produce the plan or report, including a citation  
24 to the means through which the agency submits  
25 the plan or report;”.

1 (g) AGENCY REPORTS.—Section 720(b) of title 31,  
2 United States Code, is amended, in the matter preceding  
3 paragraph (1), by inserting “, including the annual report  
4 on unnecessarily duplicative goals and activities within de-  
5 partments and governmentwide required under section 21  
6 of the joint resolution entitled ‘A joint resolution increas-  
7 ing the statutory limit on the public debt’ (Public Law  
8 111–139; 31 U.S.C. 712 note) and the High Risk list of  
9 the Government Accountability Office,” after “makes a re-  
10 port”.

11 (h) EXECUTIVE AGENCY ACCOUNTING AND OTHER  
12 FINANCIAL MANAGEMENT REPORTS AND PLANS.—Sec-  
13 tion 3512 of title 31, United States Code, is amended—

14 (1) in subsection (c)(1)—

15 (A) in subparagraph (B), by striking  
16 “and” at the end;

17 (B) by redesignating subparagraph (C) as  
18 subparagraph (D); and

19 (C) by inserting after subparagraph (B)  
20 the following:

21 “(C) high-priority enterprise risks are ad-  
22 dressed; and”; and

23 (2) in subsection (d)(1)(A), by inserting “, in-  
24 cluding systems and processes for coordination to  
25 provide enterprise risk management (as defined in

- 1 section 1115) for high-priority enterprise risks,”
- 2 after “systems of the agency”.

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